

Public Power Generation Agency

Independent Auditor's Report and Financial Statements

December 31, 2017 and 2016



Public Power Generation Agency
December 31, 2017 and 2016

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Independent Auditor's Report

Board of Directors
Public Power Generation Agency
Hastings, Nebraska

We have audited the accompanying financial statements of Public Power Generation Agency (the Agency) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Public Power Generation Agency as of December 31, 2017 and 2016, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Agency's basic financial statements. The schedules of billings to members as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules of billings to members have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

BKD, LLP

Lincoln, Nebraska
March 23, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis on the following pages summarizes the financial highlights and focuses on factors that had a material effect on the financial condition of Public Power Generation Agency (the Agency or PPGA) and the results of operations for 2017, 2016 and 2015. This discussion should be read in conjunction with the accompanying financial highlights, the basic financial statements and notes to the financial statements.

Nature of Operations

PPGA was created in 2005 as a joint entity pursuant to the Interlocal Cooperation Act of the State of Nebraska. The Members of PPGA are Municipal Energy Agency of Nebraska, Heartland Consumers Power District, Hastings Utilities, Grand Island Utilities and Nebraska City Utilities.

PPGA was created solely for the purpose of owning, financing, acquiring, constructing and operating the Whelan Energy Center Unit 2 Plant (WEC 2 or the "Plant"). The Plant was intended to provide long-term, baseload electric power supply for the Members. PPGA participates in the Southwest Power Pool Integrated Marketplace, which launched in March 2014. This participation allows the Plant to be economically dispatched into the market.

WEC 2 is a nominally rated 220 MW pulverized coal-fired sub-critical generating unit built at Whelan Energy Center near Hastings, Nebraska. WEC 2 began commercial operation on May 1, 2011. PPGA is the sole owner of the plant.

Project Operating History

The net generation, equivalent availability factor, forced outage rate, net capacity factor, net output factor and net heat rate of the Plant are shown below.

Calendar Year	Net Generation (GWH)	Equivalent Availability Factor (1)	Forced Outage Rate (2)	Net Capacity Factor (3)	Net Output Factor (4)	Net Heat Rate (5)
2015	1,056.43	91.00	0.00	53.60	71.60	10,196
2016	919.44	90.46	1.44	46.65	66.34	10,507
2017	829.09	76.68	4.56	42.06	64.06	10,497

- (1) The Equivalent Availability Factor incorporates the effect of deratings (losses in MW capability) and is essentially "equivalent to" the percentage of a period during which the generating unit was available for maximum net capability operation.
- (2) The Forced Outage Rate is the ratio of hours in the period that the generating unit is not capable of operating due to forced outages to the number of hours in the period.
- (3) The Net Capacity Factor is the ratio of the average annual load on the generating unit to the capacity rating of the unit.
- (4) The Net Output Factor is the ratio of the net energy generated to the net capability of the generating unit times the hours in the period, and reflects the unit availability as well as the actual need for power produced by the unit.
- (5) The Net Heat Rate is a measure of the efficiency of the generating unit and shows the amount of thermal energy in BTUs necessary to produce 1.0 net kWh. The smaller the number, the more efficient the unit.

Summary of the Financial Statements

The financial statements, related notes to the financial statements and management's discussion and analysis provide information about PPGA's financial position and activities.

Management's Discussion and Analysis – provides an objective and easily readable analysis of the financial activities of PPGA based on currently known facts, decisions or conditions.

Balance Sheets – provides a summary of the assets, deferred outflows of resources, liabilities and deferred inflows of resources.

Statements of Revenues and Expenses – presents the operating results of PPGA into various categories of operating revenues and expenses and nonoperating revenues and expenses.

Statements of Cash Flows – reports the cash provided by and used for operating activities, as well as other cash sources such as investment income and cash payments for repayment of bonds and capital additions.

Notes to the Financial Statements – provide additional disclosures and information that is essential to a full understanding of the data provided in the statements.

Financial Analysis

The following comparative condensed financial statements (in thousands) summarize PPGA's financial position and operating results for the years ended December 31, 2017, 2016 and 2015.

Condensed Balance Sheets (in thousands)

	2017	December 31, 2016	2015	Change From 2016 to 2017	From 2015 to 2016
Current assets	\$ 64,808	\$ 70,424	\$ 73,775	\$ (5,616)	\$ (3,351)
Net utility plant	484,752	504,791	526,221	(20,039)	(21,430)
Net costs to be recovered from					
billings to members	84,233	75,594	65,008	8,639	10,586
Other noncurrent assets	50,308	49,049	51,018	1,259	(1,969)
Deferred loss on refunding	3,272	3,524	3,775	(252)	(251)
Total assets and deferred outflows of resources	<u>\$ 687,373</u>	<u>\$ 703,382</u>	<u>\$ 719,797</u>	<u>\$ (16,009)</u>	<u>\$ (16,415)</u>
Current liabilities	\$ 34,307	\$ 34,572	\$ 33,508	\$ (265)	\$ 1,064
Noncurrent liabilities	648,584	664,133	685,417	(15,549)	(21,284)
Deferred gain on refunding	4,482	4,677	872	(195)	3,805
Total liabilities and deferred inflows of resources	<u>\$ 687,373</u>	<u>\$ 703,382</u>	<u>\$ 719,797</u>	<u>\$ (16,009)</u>	<u>\$ (16,415)</u>

Assets

Current assets decreased in 2017 primarily due to restricted investments used for debt service, capital expenditures, etc. and a lower accounts receivable balance as of December 31st. Current assets decreased in 2016 primarily due to restricted investments used for debt service, capital expenditures, etc. and a lower coal inventory as of December 31st.

Net utility plant consists primarily of the WEC 2 plant which began operations in 2011. The decrease in 2017 and 2016 was due to the depreciation expense for the Plant being higher than the capital additions in each year.

The net costs to be recovered from billings to members increased in 2017 and 2016 primarily due to depreciation and amortization expense, which is not currently billable to the members. This noncurrent asset represents the net deferred expenses that will be recovered in future periods as they become power costs and are included in the members' future billings. See footnote 1 and 4 for further explanation and details of the components making up this noncurrent asset.

Other noncurrent assets increased in 2017 primarily due to the increase in deferred outage costs for the 2017 outage. Other noncurrent assets decreased in 2016 primarily due to the excess funds pulled from the debt service reserve fund during the bond refunding in May.

Deferred outflows of resources consist of deferred costs of refunded debt resulting from refunding transactions.

Liabilities

Current liabilities decreased slightly in 2017 primarily due to the amount of unearned revenue recorded each year. The increase in current liabilities during 2016 was primarily due to the timing of vendor invoicing at year end.

Noncurrent liabilities decreased in 2017 primarily due to the scheduled debt service payments and the amortization of the bond premiums. In addition to these two factors, noncurrent liabilities decreased in 2016 due to the bond refunding completed.

Deferred inflows of resources consist of deferred revenues of refunded debt resulting from refunding transactions.

Debt Activity

PPGA did not issue any debt during 2017.

In May 2016, PPGA issued Whelan Energy Center Unit 2 Revenue Refunding Bonds, 2016 Series A in the amount of \$140,610,000. Funds were used to refund \$153,115,000 of outstanding 2007 Series A bonds.

In May 2015, PPGA issued Whelan Energy Center Unit 2 Revenue Refunding Bonds, 2015 Series A in the amount of \$187,345,000. Funds were used to refund \$199,190,000 of outstanding 2007 Series A bonds. PPGA also issued \$105,430,000 of Whelan Energy Center Unit 2 Revenue Refunding Bonds, 2015 Series B in July 2015. Funds were used to refund, through a voluntary exchange, \$100,000,000 of outstanding 2007 Series A bonds.

PPGA made scheduled principal payments in 2017 of \$14,040,000 and in 2016 of \$13,415,000.

The Whelan Energy Center Unit 2 Revenue Bonds 2009 Series B were issued as bonds designated as "Build America Bonds" under the provision of the American Recovery and Reinvestment Act of 2009, which allows the Agency to receive a U.S. Treasury subsidy equal to a portion of the amount of interest payable on those bonds. Subsidy payments are contingent on federal regulations and are subject to change as discussed in footnote 5.

Condensed Statements of Revenues and Expenses (in thousands)

	Year Ended December 31,			Change	
	2017	2016	2015	From 2016 to 2017	From 2015 to 2016
Power sales (MWh)	829,088	919,439	1,064,205	(90,351)	(144,766)
Operating revenues	\$ 64,004	\$ 65,245	\$ 69,248	\$ (1,241)	\$ (4,003)
Operating expenses					
Production expenses	23,457	24,847	27,441	(1,390)	(2,594)
Administration and general	1,411	1,405	1,404	6	1
Depreciation and amortization	21,746	21,858	21,737	(112)	121
Total operating expenses	46,614	48,110	50,582	(1,496)	(2,472)
Operating income	17,390	17,135	18,666	255	(1,531)
Total nonoperating expenses, net	(26,028)	(27,721)	(31,900)	1,693	4,179
Net costs to be recovered from billings to members	\$ (8,638)	\$ (10,586)	\$ (13,234)	\$ 1,948	\$ 2,648

Power Sales Volumes

Power sales volumes in 2017 decreased 9.8% compared to 2016. Power sales volumes in 2016 decreased 13.6% compared to 2015.

Operating Revenues

Operating revenues consist of billings to members and fluctuate annually based on the energy charges and debt service requirements. The decrease in 2017 was due primarily to the decrease in MWh generated by WEC 2. The lower debt service requirements as a result of the bond refundings and the decrease in MWh generated by WEC 2 resulted in the decrease in 2016.

Operating Expenses

Production expenses vary from year to year due to costs of fuel and other production costs. The decrease in operating expenses in 2017 and 2016 is primarily due to the decrease in MWh generated.

Net Nonoperating Expenses

This category nets all nonoperating expenses with all nonoperating revenues. The decrease in 2017 and 2016 relates to the reduced interest expense in each year and the bond issuance costs in 2016 and 2015.

General Trends and Significant Events

For 2015, a Spring outage occurred between March 4 and March 31, 2015. During the outage, routine inspections and maintenance were completed as well as replacement of the air heater seals. During the Fall outage, between October 16 and November 13, 2015, routine maintenance and a modification of the Induced Draft Fan duct work were performed. The Plant was on line between November 13 and 19 to perform RATA testing of the Continuous Emissions Monitoring System (CEMS). The Plant was off line from November 19 and December 29 due to weak power markets.

On April 4 through April 7 of 2016, an unplanned plant outage occurred when a 115kV surge arrester failed in the substation. The outage was extended through April 19 due to weak power markets. The Spring 2016 planned outage began April 21 and consisted of routine inspections and maintenance as well as repair of the Induced Draft Fan inlet dampers. This outage was extended to June 1 due to weak power markets. A brief outage occurred between August 1 and 2 when a circulating water pump tripped. The Fall outage began October 15 and included modifications to the fabric filter bag house and cleaning of the catalyst compartment. The outage was extended to December 8 due to weak power markets.

The Spring 2017 planned outage began April 18 and consisted of routine inspections and maintenance. The catalyst compartment was cleaned and a water leak repaired in a boiler sootblower. The outage was extended to June 8 due to the weak power market. The plant was offline between July 21 and 27 to repair a tube leak in the boiler. The Fall 2017 planned outage began on October 6 and consisted of routine inspections as well as several major items. The first layer of catalyst was replaced which had been in service since initial operation. An overhaul of the turbine steam valves was completed. The electrical generator was inspected and the generator stator was rewedged. Repair of several boiler tubes due to erosion was completed. The outage ended on December 19 after an extension due to weak power market conditions.

PPGA continues to monitor the development and implementation of new or modified environmental regulations. See Note 8 for additional information.

WEC 2 is located adjacent to an existing coal-fired generation facility known as the Whelan Energy Center Unit 1 (WEC 1), which is owned and operated solely by Hastings Utilities. WEC 1 and WEC 2 are fueled by low-sulfur coal from the Powder River Basin in Wyoming, which is delivered to WEC by rail. Hastings Utilities, as Project Operating Agent, currently purchases approximately 1.1 million tons of coal each year for the combined operation of WEC 1 and WEC 2. Hastings Utilities solicits multiple suppliers in order to provide a competitive fuel price. Approximately 55% of WEC's coal supply is currently supplied under a two-year coal purchase agreement with Peabody Energy that expires on December 31, 2018. The remainder of WEC's coal supply is purchased under short-term contracts and spot purchases based upon prevailing market conditions. Rail facilities at WEC can accommodate two trains of 140 cars each. Rail services are currently provided pursuant to a contract with Burlington Northern Santa Fe (BNSF) that expires on December 31, 2021.

Report Purpose and Contact Information

This financial report is designed to provide PPGA's Members and creditors with a general overview of PPGA's financial status for 2017, 2016 and 2015. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Project Operating Agent at Public Power Generation Agency, 1228 N. Denver Avenue, P.O. Box 398, Hastings, Nebraska 68902-0398 or phone (402) 462-3508.

Public Power Generation Agency

Balance Sheets

December 31, 2017 and 2016

	<u>2017</u>	<u>2016</u>
Assets and Deferred Outflows of Resources		
Current Assets		
Cash and cash equivalents	\$ 25,588,655	\$ 28,424,656
Restricted cash and cash equivalents	32,530,587	34,439,228
Restricted investments	-	1,464,603
Accounts receivable	2,914,289	4,138,854
Inventories	3,310,692	1,509,713
Interest receivable	325,267	308,404
Prepaid expenses	138,455	139,102
Total current assets	<u>64,807,945</u>	<u>70,424,560</u>
Utility Plant		
Utility plant in service	620,699,849	619,819,503
Construction in progress	184,822	224,171
Total utility plant	<u>620,884,671</u>	<u>620,043,674</u>
Less: accumulated depreciation	<u>(136,132,719)</u>	<u>(115,252,614)</u>
Net utility plant	<u>484,751,952</u>	<u>504,791,060</u>
Investments and Other Noncurrent Assets		
Investments	3,969,476	3,997,038
Restricted investments	43,831,186	43,995,686
Net costs to be recovered from billings to members	84,232,576	75,594,083
Other	2,507,367	1,055,983
Total investments and other noncurrent assets	<u>134,540,605</u>	<u>124,642,790</u>
Deferred Outflows of Resources		
Deferred loss on refunding	<u>3,271,951</u>	<u>3,523,640</u>
Total assets and deferred outflows of resources	<u>\$ 687,372,453</u>	<u>\$ 703,382,050</u>
Liabilities and Deferred Inflows of Resources		
Current Liabilities		
Current maturities of long-term debt	\$ 13,540,000	\$ 14,040,000
Accounts payable	3,736,296	2,965,949
Accrued expenses	95,490	90,759
Accrued interest payable	16,679,636	16,965,261
Unearned revenue	255,117	510,219
Total current liabilities	<u>34,306,539</u>	<u>34,572,188</u>
Noncurrent Liabilities		
Long-term debt, net	647,221,179	663,181,506
Other	1,362,424	951,162
Total noncurrent liabilities	<u>648,583,603</u>	<u>664,132,668</u>
Deferred Inflows of Resources		
Deferred gain on refunding	<u>4,482,311</u>	<u>4,677,194</u>
Total liabilities and deferred inflows of resources	<u>\$ 687,372,453</u>	<u>\$ 703,382,050</u>

Public Power Generation Agency
Statements of Revenues and Expenses
Years Ended December 31, 2017 and 2016

	<u>2017</u>	<u>2016</u>
Operating Revenues		
Billings to members, net	\$ 64,003,840	\$ 65,245,101
Total operating revenues	<u>64,003,840</u>	<u>65,245,101</u>
Operating Expenses		
Fuel and other variable production	17,395,230	19,469,233
Other production	6,061,779	5,377,483
Administrative and general	1,411,433	1,405,199
Depreciation and amortization	21,746,094	21,858,180
Total operating expenses	<u>46,614,536</u>	<u>48,110,095</u>
Operating Income	<u>17,389,304</u>	<u>17,135,006</u>
Nonoperating Revenues (Expenses)		
Interest expense	(30,995,751)	(31,836,657)
Investment income	540,042	596,899
Federal subsidy - Build America Bonds	4,377,047	4,372,353
Bond issue costs	-	(831,028)
Other	50,865	(22,897)
Total nonoperating expenses, net	<u>(26,027,797)</u>	<u>(27,721,330)</u>
Change in Net Costs to be Recovered from Billings to Members	<u>\$ (8,638,493)</u>	<u>\$ (10,586,324)</u>

Public Power Generation Agency
Statements of Cash Flows
Years Ended December 31, 2017 and 2016

	<u>2017</u>	<u>2016</u>
Operating Activities		
Receipts from members	\$ 64,973,303	\$ 65,106,042
Payments to suppliers	<u>(27,564,975)</u>	<u>(23,023,936)</u>
Net cash provided by operating activities	<u>37,408,328</u>	<u>42,082,106</u>
Noncapital Financing Activities		
Other miscellaneous receipts	<u>50,865</u>	<u>50,363</u>
Capital and Related Financing Activities		
Proceeds from issuance of refunding bonds	-	156,611,008
Payments to escrow agent for refunded bonds	-	(160,061,243)
Payment of bond issue costs	-	(831,028)
Principal payments on revenue bonds	(14,040,000)	(13,415,000)
Interest paid	(33,644,897)	(32,604,506)
Interest subsidy received	4,377,047	4,372,353
Capital expenditures for utility plant	<u>(1,075,829)</u>	<u>(275,558)</u>
Net cash used in capital and related financing activities	<u>(44,383,679)</u>	<u>(46,203,974)</u>
Investing Activities		
Interest received on investment securities	854,994	346,418
Purchases of investment securities	(52,062,855)	(83,375,458)
Proceeds from sale of investment securities	<u>53,387,705</u>	<u>88,351,468</u>
Net cash provided by investing activities	<u>2,179,844</u>	<u>5,322,428</u>
Increase (Decrease) in Cash and Cash Equivalents	(4,744,642)	1,250,923
Cash and Cash Equivalents, Beginning of Year	<u>62,863,884</u>	<u>61,612,961</u>
Cash and Cash Equivalents, End of Year	<u>\$ 58,119,242</u>	<u>\$ 62,863,884</u>
Reconciliation of Cash and Cash Equivalents to the Balance Sheets		
Cash and cash equivalents	\$ 25,588,655	\$ 28,424,656
Restricted cash and cash equivalents	<u>32,530,587</u>	<u>34,439,228</u>
Total cash and cash equivalents	<u>\$ 58,119,242</u>	<u>\$ 62,863,884</u>

Public Power Generation Agency
Statements of Cash Flows - Continued
Years Ended December 31, 2017 and 2016

	2017	2016
Reconciliation of Operating Income to Net Cash Provided By Operating Activities		
Operating income	\$ 17,389,304	\$ 17,135,006
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation and amortization	21,746,094	21,858,180
Changes in operating assets and liabilities		
Accounts receivable	1,224,565	(392,537)
Inventories	(1,800,979)	2,217,078
Prepaid expenses	647	13,717
Other noncurrent assets	(1,571,576)	(233,205)
Accounts payable	259,382	1,090,192
Accrued expenses	415,993	140,197
Unearned revenue	(255,102)	253,478
	\$ 37,408,328	\$ 42,082,106
Net Cash Provided By Operating Activities		
Supplemental Cash Flows Information		
Capital asset acquisitions included in accounts payable	\$ 525,339	\$ 14,374
Increase in deferred gain on refunding from debt refunding	\$ -	\$ 3,933,076

Public Power Generation Agency

Notes to Financial Statements

December 31, 2017 and 2016

Note 1: Nature of Operations and Summary of Significant Accounting Policies

Nature of Operations

Public Power Generation Agency (PPGA or the Agency) was created in 2005 as a joint entity pursuant to the Interlocal Cooperation Act of the State of Nebraska. PPGA was created solely for the purpose of owning, financing, acquiring, constructing and operating the Whelan Energy Center Unit 2 (WEC 2) Plant (the “Plant”). WEC 2 is a nominally rated 220 MW pulverized coal-fired sub-critical generating unit built at the existing Whelan Energy Center near Hastings, Nebraska. WEC 2 began commercial operation in May 2011. PPGA is the sole owner of the Plant. The Plant was intended to provide long-term, baseload electric power supply for the Members. PPGA participates in the Southwest Power Pool Integrated Marketplace, which launched in March 2014. This participation allows the Plant to be economically dispatched into the market.

The Members of PPGA are:

	<u>Megawatt (MW) Allocation</u>	<u>Entitlement Share</u>
Municipal Energy Agency of Nebraska (MEAN)	80 MW	36.36%
Heartland Consumers Power District (HCPD)	80 MW	36.36%
Hastings Utilities (HU)	35 MW	15.91%
Grand Island Utilities (GIU)	15 MW	6.82%
Nebraska City Utilities (NCU)	10 MW	4.55%

Each of the Members has entered into an Amended and Restated Participation Agreement, dated October 5, 2006, with PPGA. Under the agreements, PPGA has agreed to sell to each Member, and each Member has agreed to purchase from PPGA, such Member’s respective share of the net capacity and related energy of the Plant’s output. Each Member’s share of the output is referred to as their entitlement share. The agreements allocate to the Members all of the Plant’s output, bond-related costs and other project costs based upon their respective entitlement shares, and all energy-related costs based upon energy produced and scheduled by each Member. The term of the agreements extend at least to the date as of which any project bonds remain outstanding.

In 2008, HU entered into separate agreements with MEAN and HCPD for a partial assignment of the capacity and energy from HU’s entitlement share to MEAN and HCPD, to commence upon the commercial operation date of the plant through April 2018. At the beginning of the agreement term, HU assigned 6.818% of its entitlement share to both MEAN and HCPD, for a total assignment of 13.636% of its entitlement share. The allocation assignments began decreasing in May 2013 and will continue to decrease annually until the allocation assignments decrease to zero upon the termination of the agreement on May 1, 2018.

Reporting Entity

In evaluating how to define the Agency, for financial reporting purposes, management has considered all potential component units for which financial accountability may exist. The determination of financial accountability includes consideration of a number of criteria, including: (1) the Agency’s ability to appoint a voting majority of another entity’s governing body and to impose its will on that entity, (2) the potential for that entity to provide specific financial benefits to or impose specific financial burdens on the Agency, and (3) the entity’s fiscal dependency on the Agency. Based on the above criteria, PPGA has determined that it has no reportable component units.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 1: Nature of Operations and Summary of Significant Accounting Policies - Continued

Basis of Accounting and Presentation

The financial statements of PPGA have been prepared on the accrual basis of accounting using the economic resources measurement focus. The Agency's accounting records are maintained in accordance with accounting principles generally accepted in the United States of America for regulated utilities and generally follow the Uniform System of Accounts for Public Utilities and Licenses prescribed by the Federal Energy Regulatory Commission (FERC). PPGA prepares its financial statements as a business-type activity in conformity with applicable pronouncements of the Governmental Accounting Standards Board (GASB).

PPGA's accounting policies also follow the provisions of GASB Codification Section Re10, *Regulated Operations*, which permits an entity with cost-based rates to defer certain costs or income that would otherwise be recognized when incurred to the extent that the rate-regulated entity is recovering or expects to recover such amounts in rates charged to its customers. This method includes the philosophy that debt service requirements, as opposed to depreciation or amortization, are a cost for rate making purposes.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Cash Equivalents

PPGA considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2017 and 2016, cash equivalents consisted of money market funds and repurchase agreements.

Investments and Investment Income

Investments are held in various debt service, construction and reserve accounts that are prescribed by bond indenture. These accounts are invested in money market mutual funds, U.S. Treasury securities, U.S. Agency obligations and repurchase agreements. Investments in money market mutual funds and repurchase agreements are carried at cost, which approximates fair value. Investments in U.S. Treasury securities and U.S. Agency obligations are carried at fair value. Fair value is determined using quoted market prices.

Investment income consists of interest income, realized gains and losses on investments and the net change for the year in the fair value of investments carried at fair value.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 1: Nature of Operations and Summary of Significant Accounting Policies – Continued

Accounts Receivable

Accounts receivable are stated at the amount billed to Members. Accounts receivable are ordinarily due 60 days after the issuance of the invoice. Delinquent receivables are charged off as they are deemed uncollectible. Management does not believe an allowance for doubtful accounts is necessary at December 31, 2017 or 2016, as there were no delinquent accounts.

Inventories

Inventories consist of coal and diesel fuel. Inventories are stated at the lower of average cost or market.

Utility Plant

Utility plant is stated at cost which represents the actual direct cost of labor, materials, and indirect costs, including construction period interest and other overhead expenses. Depreciation of utility plant is computed using the straight-line method over the estimated useful life of the different categories of the Plant, which is generally 30 years. Included within the Plant are some minor equipment and furniture categories with estimated useful lives ranging from 3 to 15 years.

Net Costs to be Recovered from Billings to Members

Billings to Members are designed to recover power costs as set forth by the PPGA Participation Agreement, which principally include current operating expenses and scheduled debt principal and interest. Pursuant to the provisions of GASB Codification Section Re10, *Regulated Operations*, expenses determined in accordance with accounting principles generally accepted in the United States of America (GAAP) that are not currently billable as power costs are recorded as other assets in the accompanying balance sheets. These costs will be recovered in future periods as they become power costs and are included in future Member billings (see Note 4). Over the life of the PPGA Participation Agreement, aggregate expenses are expected to equal aggregate billable power costs.

Classification of Revenues

Operating revenues and expenses generally result from providing energy in connection with PPGA's ongoing operations. The principal operating revenues are billings to Members for energy charges and debt service requirements. Operating expenses include fuel, purchased power, other production expenses, administrative and general expenses, and depreciation and amortization. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Income Taxes

In accordance with certain provisions of the Interlocal Cooperation Act and non-profit corporation statutes of Nebraska and related governing laws and regulations, PPGA is exempt from federal and state income taxes.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 2: Deposits and Investments

Deposits

State statutes require banks either to give bond or to pledge government securities to the Agency in the amount of the Agency's deposits. The Agency's cash deposits, including certificates of deposit, are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). Any cash deposits or certificates of deposit in excess of the \$250,000 FDIC limits are covered by collateral held in a Federal Reserve Bank pledge account or by an agent for the Agency and thus, no custodial risk exists. No legal opinion has been obtained regarding the enforceability of any collateral arrangements.

Investments

PPGA's qualified investments are defined in the bond indentures for the revenue bond issuances described in Note 5. The bond indentures identify qualified investments as direct obligations of the United States government or any of its agencies, obligations guaranteed by the United States government or any of its agencies, money market mutual funds, repurchase agreements and commercial paper.

At December 31, 2017 and 2016, PPGA had the following investments, maturities and credit ratings:

	Carrying Value	Maturities in Years		Credit Rating Moody's/S&P
		Less Than 1	1 - 5	
December 31, 2017				
Money market mutual funds	\$ 31,422,759	\$ 31,422,759	\$ -	Aaa / AAAM
U.S. Treasury securities	45,322,253	19,654,023	25,668,230	Aaa / AAA
U.S. Agency obligations	2,478,408	2,478,408	-	Aaa / AA+
Repurchase agreements	26,693,482	26,693,482	-	Not Rated
	<u>\$ 105,916,902</u>	<u>\$ 80,248,672</u>	<u>\$ 25,668,230</u>	
December 31, 2016				
Money market mutual funds	\$ 33,487,720	\$ 33,487,720	\$ -	Aaa / AAAM
U.S. Treasury securities	46,967,466	5,461,640	41,505,826	Aaa / AAA
U.S. Agency obligations	2,489,860	-	2,489,860	Aaa / AA+
Repurchase agreements	29,373,165	29,373,165	-	Not Rated
	<u>\$ 112,318,211</u>	<u>\$ 68,322,525</u>	<u>\$ 43,995,686</u>	

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 2: Deposits and Investments - Continued

Summary of Carrying Values

The carrying values of deposits and investments shown above are included in the balance sheets at December 31, 2017 and 2016 as follows:

	<u>2017</u>	<u>2016</u>
Carrying Value		
Deposits	\$ 3,002	\$ 3,000
Investments	<u>105,916,902</u>	<u>112,318,211</u>
	<u>\$ 105,919,904</u>	<u>\$ 112,321,211</u>

Included in the following balance sheet captions:

	<u>2017</u>	<u>2016</u>
Current Assets		
Cash and cash equivalents		
Operating funds	\$ 14,994,588	\$ 17,847,758
Renewal and contingency fund	20,588	22,268
Rate stabilization fund	<u>10,573,479</u>	<u>10,554,630</u>
Total	<u>25,588,655</u>	<u>28,424,656</u>
Restricted cash and cash equivalents		
Operating funds	1,078,157	951,162
Letter of credit support fund	200,350	1,008,135
Debt reserve funds	228,162	287,355
Debt service funds	30,357,373	31,147,633
Construction funds	<u>666,545</u>	<u>1,044,943</u>
Total	<u>32,530,587</u>	<u>34,439,228</u>
Restricted investments		
Construction funds	<u>-</u>	<u>1,464,603</u>
Noncurrent Assets		
Investments - renewal and contingency fund	<u>3,969,476</u>	<u>3,997,038</u>
Restricted investments		
Debt reserve funds	<u>43,831,186</u>	<u>43,995,686</u>
	<u>\$ 105,919,904</u>	<u>\$ 112,321,211</u>

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 2: Deposits and Investments - Continued

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The money market mutual funds and repurchase agreements are presented as an investment with a maturity of less than one year because they are redeemable in full immediately.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The bond indenture requires all commercial paper to have credit ratings of P-1 from Moody's and A-1+ from S&P and all money market mutual funds to have credit ratings of AAAM or better by S&P. The bond indenture does not require any minimum ratings for the securities of the approved United States government agencies which are not explicitly guaranteed by the United States government.

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of a failure of the counterparty, PPGA would not be able to recover the value of its investment securities that are in the possession of an outside party.

The repurchase agreements require cash or securities to be pledged as collateral. Cash is pledged at 100% of the repurchase agreement carrying value while the fair value of securities are required to be maintained at a minimum of 104% of the carrying value.

Concentration of Credit Risk

Concentration of credit is the risk associated with the amount of investments PPGA has with any one issuer that exceeds 5% or more of its total investments. Investments issued or explicitly guaranteed by the U.S. Government are excluded from this requirement. PPGA and the bond indenture place no limit on the amount that may be invested in any one issuer. At December 31, 2017 and 2016, PPGA had the following investment concentrations:

	Portfolio Composition	
	December 31,	
	2017	2016
Wells Fargo Government Money Market	29.67 %	29.82 %
Repurchase agreement - Heritage Bank	25.20	26.15

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 2: Deposits and Investments - Continued

Investment Return

Investment return for the years ended December 31, 2017 and 2016 of \$540,042 and \$596,899, respectively consisted of interest income, realized gains and losses on the sale of investments and the net increase in fair value of investments carried at fair value.

Disclosures About Fair Value of Assets and Liabilities

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1** Quoted prices in active markets for identical assets or liabilities
- Level 2** Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities

The Agency's investments in money market mutual funds and repurchase agreements are carried at cost and thus are not included within the fair value hierarchy.

The Agency's investments in U.S. Treasury securities and U.S. Agency obligations are measured at fair value on a recurring basis, and are classified within Level 2 of the fair value hierarchy at December 31, 2017 and 2016.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 3: Utility Plant

Utility plant activity for the years ended December 31, 2017 and 2016 was:

	2017				Ending Balance
	Beginning Balance	Additions	Reductions	Transfers	
Electric plant in service	\$ 579,761,215	\$ 274,222	\$ (745,797)	\$ 1,135,022	\$ 580,424,662
Transmission	22,556,229	-	-	-	22,556,229
Shared facilities	17,502,058	-	-	216,900	17,718,958
Construction in progress	224,172	1,312,572	-	(1,351,922)	184,822
Total utility plant	620,043,674	1,586,794	(745,797)	-	620,884,671
Less accumulated depreciation	(115,252,614)	(21,625,902)	745,797	-	(136,132,719)
Utility plant, net	<u>\$ 504,791,060</u>	<u>\$ (20,039,108)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 484,751,952</u>
	2016				Ending Balance
	Beginning Balance	Additions	Reductions	Transfers	
Electric plant in service	\$ 579,434,765	\$ 32,318	\$ -	\$ 294,132	\$ 579,761,215
Transmission	22,556,229	-	-	-	22,556,229
Shared facilities	17,502,893	-	(835)	-	17,502,058
Construction in progress	361,864	229,700	(73,260)	(294,132)	224,172
Total utility plant	619,855,751	262,018	(74,095)	-	620,043,674
Less accumulated depreciation	(93,634,820)	(21,617,794)	-	-	(115,252,614)
Utility plant, net	<u>\$ 526,220,931</u>	<u>\$ (21,355,776)</u>	<u>\$ (74,095)</u>	<u>\$ -</u>	<u>\$ 504,791,060</u>

Under the terms of the Facility Sharing and Lease Agreement entered into between PPGA and Hastings Utilities (HU), as Operating Agent, ownership of certain PPGA assets were conveyed to HU to allow for the utilization of these assets for the benefit of the Plant. In addition, PPGA financed the construction of transmission facilities and equipment to facilitate the distribution of power to the Members. Although ownership of these facilities and equipment rests with other governmental entities responsible for the transmission and distribution of energy, PPGA has elected to defer these costs and amortize them over a period of 30 years, as a component of utility plant.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 4: Net Costs to be Recovered from Billings to Members

Net costs to be recovered from billings to Members for the years ended December 31, 2017 and 2016, and the accumulated totals as of December 31, 2017 and 2016, consisted of the following:

	For the Years Ended		Accumulated Totals as of	
	December 31,		December 31,	
	2017	2016	2017	2016
Items in accordance with GAAP not currently billable to Members under the participation agreement:				
Depreciation and amortization expense	\$ 21,625,902	\$ 21,617,794	\$ 139,162,148	\$ 117,536,246
Amortization of Spring 2012 outage charges	120,192	240,385	1,201,925	1,081,733
Amortization of deferred gain/loss on refunding, net	56,805	123,469	312,553	255,748
Bond issue costs paid with bond proceeds	-	821,579	10,464,169	10,464,169
Loss on disposition of utility plant	-	73,260	73,260	73,260
Accrued interest included in bond refunding	-	510,383	1,451,790	1,451,790
Accretion of bond discount (premium), net	(2,420,327)	(2,809,709)	(10,452,729)	(8,032,402)
SO2 emissions expense	32,788	32,325	257,376	224,588
Unrealized gain (loss) on investments	272,667	(112,137)	409,834	137,167
Portion of federal subsidy not credited on Member billings	-	-	(1,291,488)	(1,291,488)
Administrative costs incurred prior to commercial operation	-	-	1,566,261	1,566,261
Restricted interest income not credited to Members	(554,382)	(355,389)	(1,770,505)	(1,216,123)
Ash disposal costs not yet billable to Members	284,267	-	284,267	-
Other	252,124	46,240	262,195	10,071
Amounts billed to Members under the bond resolution and participation agreement				
Bond principal less credits received for principal	<u>(11,031,543)</u>	<u>(9,601,876)</u>	<u>(57,698,480)</u>	<u>(46,666,937)</u>
Net costs to be recovered from billings to Members	<u><u>\$ 8,638,493</u></u>	<u><u>\$ 10,586,324</u></u>	<u><u>\$ 84,232,576</u></u>	<u><u>\$ 75,594,083</u></u>

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 5: Long-term Debt

Long-term debt at December 31, 2017 and 2016 consisted of the following:

	2017	2016
Revenue bonds		
Whelan Energy Center Unit 2 Revenue Bonds		
2007 Series A (tax-exempt), 3.75 - 5.00%, due annually beginning on January 1, 2012 with a final payment due January 1, 2041, callable beginning in 2017, partially refunded in 2016 and 2015	\$ -	\$ 9,775,000
Whelan Energy Center Unit 2 Revenue Bonds		
2009 Series A (tax-exempt), 2.25 - 5.00%, due annually beginning on January 1, 2012 with a final payment due January 1, 2018, noncallable	4,445,000	8,710,000
Whelan Energy Center Unit 2 Revenue Bonds		
2009 Series B (taxable), 7.242% with sinking fund installments beginning January 1, 2019 and a lump sum payment due January 1, 2041, callable at anytime	185,185,000	185,185,000
Whelan Energy Center Unit 2 Revenue Refunding Bonds		
2015 Series A (tax-exempt), 5.00%, due annually beginning on January 1, 2018 with a final payment due January 1, 2031, callable beginning in 2025	187,345,000	187,345,000
Whelan Energy Center Unit 2 Revenue Bonds		
2015 Series B (tax-exempt), 4.00% with sinking fund installments beginning January 1, 2032, and lump sum term payments of \$27,780,000 and \$77,650,000 due January 1, 2037 and January 1, 2041, respectively, noncallable	105,430,000	105,430,000
Whelan Energy Center Unit 2 Revenue Refunding Bonds		
2016 Series A (tax-exempt), 3.00 - 5.00%, due annually beginning January 1, 2032 with a final payment due January 1, 2041, callable beginning in 2026	140,610,000	140,610,000
Total revenue bonds outstanding	623,015,000	637,055,000
Issuance premiums	38,515,298	40,969,065
Issuance discount	(769,119)	(802,559)
Current maturities of long-term debt	(13,540,000)	(14,040,000)
Long-term debt, net	\$ 647,221,179	\$ 663,181,506

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 5: Long-term Debt - Continued

Long term debt activity for 2017 and 2016 is summarized below:

	January 1,	Additions	Reductions	December 31,	Due Within One Year
2017					
Revenue bonds	\$ 637,055,000	\$ -	\$ (14,040,000)	\$ 623,015,000	\$ 13,540,000
Premiums	40,969,065	-	(2,453,767)	38,515,298	-
Discounts	(802,559)	-	33,440	(769,119)	-
Total long-term debt, net	<u>\$ 677,221,506</u>	<u>\$ -</u>	<u>\$ (16,460,327)</u>	<u>\$ 660,761,179</u>	<u>\$ 13,540,000</u>
2016					
Revenue bonds	\$ 662,975,000	\$ 140,610,000	\$ (166,530,000)	\$ 637,055,000	\$ 14,040,000
Premiums	35,880,816	16,001,009	(10,912,760)	40,969,065	-
Discounts	(835,999)	-	33,440	(802,559)	-
Total long-term debt, net	<u>\$ 698,019,817</u>	<u>\$ 156,611,009</u>	<u>\$ (177,409,320)</u>	<u>\$ 677,221,506</u>	<u>\$ 14,040,000</u>

The 2009 Series B bonds were issued as bonds designated as “Build America Bonds” under the provisions of the American Recovery and Reinvestment Act of 2009, which allows the Agency to receive a U.S. Treasury subsidy equal to 35% of the amount of interest payable on those bonds. Pursuant to the requirements of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, refund payments to certain state and local government filers claiming refundable credits under section 6341 of the Internal Revenue Code applicable to certain qualified bonds are subject to sequestration. The refund payments processed on or after October 1, 2015 and on or before September 30, 2016 were reduced by the fiscal year 2016 sequestration rate of 6.8%; the refund payments processed on or after October 1, 2016 and on or before September 30, 2017 were reduced by the fiscal year 2017 sequestration rate of 6.9%; the refund payments processed on or after October 1, 2017 and on or before September 30, 2018 will be reduced by the fiscal year 2018 sequestration rate of 6.6%. Any future subsidy payments are contingent on federal regulations and are subject to change. The subsidy is not reflected in the table on the following page.

The revenue bonds are equally and ratably secured under the Bond Resolution and are payable on a parity with one another. The bonds are special obligations of PPGA, payable from and secured by a pledge of the revenues, PPGA’s rights, title and interest under the Participation Agreements and certain funds established under the Resolution.

In May 2016, PPGA issued \$140,610,000 Whelan Energy Center Unit 2 Revenue Refunding Bonds Series 2016A to advance refund \$153,115,000 of outstanding Series 2007 bonds. The net proceeds of the refunding bonds were used to pay the bond issuance costs of the 2016A bonds and to purchase U.S. government securities which were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the portion of the Series 2007 bonds refunded are considered defeased and the liability for those bonds has been removed from the financial statements. The refunding resulted in debt service savings of approximately \$41,868,000, and net present value savings of approximately \$26,576,000.

Public Power Generation Agency
Notes to Financial Statements
December 31, 2017 and 2016

Note 5: Long-term Debt - Continued

Future principal and interest payments required to be made in accordance with the bond documents and private voluntary debt exchange agreement at December 31, 2017, are as follows:

<u>Year Ending December 31,</u>	<u>Total Revenue Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2018	\$ 13,540,000	\$ 33,037,442
2019	14,185,000	32,309,027
2020	14,885,000	31,475,894
2021	16,245,000	30,586,273
2022	17,050,000	29,637,314
2023-2027	98,645,000	132,246,793
2028-2032	106,270,000	100,485,652
2033-2037	159,105,000	62,464,536
2038-2042	183,090,000	16,868,609
	<u>\$ 623,015,000</u>	<u>\$ 469,111,540</u>

Note 6: Closure and Post-Closure Care Costs

As a result of coal ash produced at the WEC 2 plant site, the Agency has created an ash disposal area, including an ash pond. In accordance with regulations promulgated by the Nebraska Department of Environmental Quality (NDEQ), the Agency has calculated an estimate of the costs of closing the site, at the end of the plant's useful life, and properly disposing of the ash, and also of post-closure monitoring of the ash disposal area. These costs are currently estimated at approximately \$3,500,000 at December 31, 2017 and 2016 and will be recognized in each period based on the estimated disposal area capacity used as of each balance sheet date. These costs were estimated based on historical experience at similar ash disposal areas and in accordance with the permit obtained from NDEQ. The estimated costs of closure and post-closure care are subject to changes including the effects of inflation, revision of laws, changes in technology, actual sequence of landfill development and closure and other variables.

The Agency has established a Closure/Post-Closure Care Account to accumulate sufficient funds for the costs of closure and post-closure of the ash disposal area. Funds are deposited into this account at a rate of \$2.50 per ton of ash placed into the disposal area. The funds in this account totaled \$1,078,157 and \$951,162 at December 31, 2017 and 2016, respectively. The use of these funds is restricted to the costs of closure and post-closure of the ash disposal area by NDEQ regulations.

In the event of a pre-mature closure of the facilities, including the ash pond, the Agency would be required to immediately excavate, haul and properly dispose of all pond ash and scrubber ash remaining at that time. A study completed during 2016 by an outside engineering firm estimated these costs to be approximately \$8,600,000 for the Agency. The Agency has not recorded a liability for these pre-mature closure costs as of December 31, 2017 and 2016, as the costs are contingent on the occurrence of a pre-mature closure of the facilities, which is deemed to be remote by the Agency.

Public Power Generation Agency

Notes to Financial Statements

December 31, 2017 and 2016

Note 7: Related Party Transactions

PPGA has an executed agreement for MEAN to serve as the Managing Agent of PPGA. In connection with this agreement, PPGA shall pay MEAN a monthly administrative fee for time and expense reimbursement. MEAN was paid \$13,991 and \$16,414 during 2017 and 2016, respectively, and amounts of \$1,135 and \$2,070 owed to MEAN were included in accounts payable at December 31, 2017 and 2016, respectively, in relation to this agreement.

In accordance with the PPGA Participation Agreement, effective October 5, 2006, Hastings Utilities (HU) is to serve as the Project Operating Agent of PPGA. In connection with this agreement, HU incurs certain administrative, general and other expenses on PPGA's behalf and PPGA shall reimburse HU for these expenses, including an allocation of indirect expenses as determined in accordance with the memorandum of understanding entered into between PPGA and HU. HU was paid \$7,131,836 and \$6,372,058 during 2017 and 2016, respectively, and amounts of \$1,780,993 and \$1,801,273 owed to HU were included in accounts payable at December 31, 2017 and 2016, respectively, in relation to the participation agreement.

PPGA also entered into a Facility Sharing and Lease Agreement with HU, effective January 1, 2008, for the lease of real estate and sharing of facilities for the construction and operation of WEC 2. In connection with this agreement, PPGA shall pay HU lease payments for real estate and shared facilities reimbursement until the end of the operational life of WEC 2, but in no event later than 100 years following the effective date of the agreement. Additionally, under this agreement, HU is to pay PPGA for certain shared facilities owned by PPGA. Payments under this agreement are included in the payments discussed above and are included in operating expenses on the statement of revenues and expenses, net of amounts received from HU under the agreement.

Additionally, all of the coal used at WEC 2 is obtained by HU through various short and long-term contracts and spot purchases based on market conditions.

Note 8: Risk Management and Contingencies

Risk Management

PPGA is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruption; errors and omissions; injuries and illnesses and natural disasters. Commercial insurance coverage is purchased for claims arising from such matters. Claims have not exceeded this commercial coverage in any of the three preceding years.

PPGA is subject to claims that arise primarily in the ordinary course of the operation of the plant. It is the opinion of management that the disposition or ultimate resolution of such claims will not have a material effect on the financial position, results of operations and cash flows of PPGA.

Proposed Environmental Standards

Any changes in the environmental regulatory requirements imposed by Federal or state law, which are applicable to generating stations, could result in increased capital and operating costs being incurred by PPGA. Until such changes are finalized and implemented, management is unable to predict when pending changes will be made to current environmental regulatory requirements and how the changes may impact PPGA.

Other Information

Public Power Generation Agency
Schedule of Billings to Members
Year Ended December 31, 2017

	MEAN	HCPD	HU	GIU	NCU	Total
Operating expenses - variable	\$ 6,478,905	\$ 6,458,911	\$ 2,151,496	\$ 1,155,812	\$ 778,359	\$ 17,023,483
Station power expenses	82,250	83,126	29,344	14,979	9,986	219,685
Operating expenses - other	2,613,354	2,635,719	900,188	473,020	315,347	6,937,628
Indirect overhead expenses	162,505	163,850	55,708	29,390	19,593	431,046
Less: credit from investment income	(97,117)	(98,108)	(34,395)	(17,664)	(11,775)	(259,059)
Less: credit from excess debt service reserve funds	(194,310)	(195,022)	(61,344)	(34,668)	(23,112)	(508,456)
Less: credit from federal subsidy receipts	(1,651,308)	(1,664,583)	(563,764)	(298,435)	(198,957)	(4,377,047)
Less: credit from shared facilities revenue from HU	(117,652)	(118,597)	(40,162)	(21,262)	(14,175)	(311,848)
Less: credit from scrubber ash sales	(2,313)	(2,310)	(776)	(414)	(278)	(6,091)
Less: credit from dry flyash revenue	(15,306)	(15,264)	(5,068)	(2,730)	(1,838)	(40,206)
Less: credit from equipment use revenue from HU	(1,724)	(1,738)	(587)	(311)	(208)	(4,568)
Net operation and maintenance billings	7,257,284	7,245,984	2,430,640	1,297,717	872,942	19,104,567
Debt service billings, net	16,939,271	17,075,330	5,782,482	3,061,314	2,040,876	44,899,273
Total member billings	<u>\$ 24,196,555</u>	<u>\$ 24,321,314</u>	<u>\$ 8,213,122</u>	<u>\$ 4,359,031</u>	<u>\$ 2,913,818</u>	<u>\$ 64,003,840</u>

Note: The amount of billings to members is based on each Member's respective entitlement share, as detailed in Note 1, further adjusted for any contracted assignments of respective allocations between members. Additionally, billings to Members are designed to recover power costs as set forth by the PPGA Participation Agreement, which principally include operating expenses and scheduled debt principal and interest (see Notes 1 and 4 for further discussion).

Public Power Generation Agency
Schedule of Billings to Members
Year Ended December 31, 2016

	MEAN	HCPD	HU	GIU	NCU	Total
Operating expenses - variable	\$ 7,566,679	\$ 7,571,076	\$ 2,057,966	\$ 1,325,669	\$ 879,608	\$ 19,400,998
Station power expenses	83,428	83,186	23,117	14,595	9,730	214,056
Operating expenses - other	2,528,224	2,518,702	687,583	441,116	294,077	6,469,702
Indirect overhead expenses	178,484	177,777	48,335	31,123	20,749	456,468
Bond issue costs	3,651	3,651	1,074	644	429	9,449
Less: credit from investment income	(49,119)	(48,993)	(13,709)	(8,602)	(5,734)	(126,157)
Less: credit from excess debt service reserve funds	(69,250)	(68,463)	(15,739)	(11,804)	(7,870)	(173,126)
Less: credit from federal subsidy receipts	(1,709,203)	(1,702,575)	(463,717)	(298,115)	(198,743)	(4,372,353)
Less: credit from shared facilities revenue from HU	(145,061)	(144,499)	(39,358)	(25,301)	(16,868)	(371,087)
Less: credit from scrubber ash sales	(1,789)	(1,789)	(456)	(311)	(207)	(4,552)
Less: credit from dry flyash revenue	(15,621)	(15,628)	(4,239)	(2,736)	(1,815)	(40,039)
Less: credit from equipment use revenue from HU	(2,105)	(2,096)	(569)	(367)	(245)	(5,382)
Less: credit from miscellaneous other revenue	(151)	(151)	(44)	(27)	(17)	(390)
Net operation and maintenance billings	8,368,167	8,370,198	2,280,244	1,465,884	973,094	21,457,587
Debt service billings, net	17,123,296	17,054,832	4,633,532	2,985,512	1,990,342	43,787,514
Total member billings	<u>\$ 25,491,463</u>	<u>\$ 25,425,030</u>	<u>\$ 6,913,776</u>	<u>\$ 4,451,396</u>	<u>\$ 2,963,436</u>	<u>\$ 65,245,101</u>

Note: The amount of billings to members is based on each Member's respective entitlement share, as detailed in Note 1, further adjusted for any contracted assignments of respective allocations between members. Additionally, billings to Members are designed to recover power costs as set forth by the PPGA Participation Agreement, which principally include operating expenses and scheduled debt principal and interest (see Notes 1 and 4 for further discussion).